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#### Sandwell Local Plan 2024-2041 - Examination

<u>Inspector</u>

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## MATTERS, ISSUES AND QUESTIONS for Hearing Week 2

Matter 7: Housing (Policies SHO1 – SHO10)

### Issue 7 – Whether the plan is positively prepared, justified, effective and consistent with national policy in its approach to delivering sustainable housing growth.

Note: The overall housing requirement number set out in policy SHO1 (which reflects the requirement set out in policy SDS1), and the housing trajectory and housing land supply, are dealt with under other Matters. The following questions relate to the other aspects of policy SHO1.

- **Q7.1** Is policy SHO1 justified, effective, positively prepared, and consistent with national policy? Including:
  - a. In broad terms, will the policy and sources of supply set out in Table 7 be reasonably likely to deliver the plan's requirement for at least 10,434 net new homes over the plan period?
  - b. Is it appropriate for site allocations, including for any identified strategic sites, to be set out in Appendix B? For soundness, would it be necessary for any of the site allocations be set out in site-specific policies instead? And, if so, for which allocation(s)?
  - c. Are the date ranges in criterion 2 and Table 5 intended for phasing the delivery of planned housing growth, or another reason? What evidence justifies the approach?
  - d. What evidence supports the 5%, 10%, and 15% discount rates for non-implementation applied in Table 5 and are those levels of discount appropriate and justified for the associated type of housing supply?
  - e. Is the policy's approach to and degree of reliance upon additional housing supply from windfall sites justified and consistent with national policy? Will it be effective, including when considered together with policy SHO2?
  - f. Is criterion 4 justified and will it be effective? How does it relate to other policies in the plan?
  - g. Should the policy include reference to required contributions for infrastructure to support development?
- **Q7.2** Are the requirements of policy SHO2 justified, positively prepared and consistent with national policy? Including:
  - a. Are the requirements clear? Are they too restrictive?
  - b. Will they be effective, including when taken together with policy SHO1?
  - c. For soundness, is it necessary for the policy to set out a more supportive and flexible approach to windfall housing development?
  - d. Is it justified that criterion 2b relates to Council-owned land?
  - e. Should the policy include reference to required contributions for infrastructure to support development?
- **Q7.3** Is policy SHO3 justified and consistent with national policy in its approach to housing density, type and accessibility? Including:
  - a. Are the requirements generally achievable and broadly viable in the Sandwell context? Are they justified?
  - b. For soundness, should the Table 6 requirements in SHO3 be expressed as indicative targets, rather than minimum requirements?

- **Q7.4** Are the requirements of Policy SHO4 justified and consistent with national policy? Including:
  - a. Does the policy incorporate suitable flexibility for dealing with circumstances of unviable development?
- **Q7.5** Is policy SHO5 justified and consistent with national policy in its approach to national accessibility standards and custom and self build housing? Including:
  - a. Are the requirements generally achievable and viable in the Sandwell context?
  - b. Is the 5% requirement for self or custom build plots in criterion 2 appropriate?
  - c. On what basis is the six months sales/marketing period set out in criterion 4 justified? Will it be effective?
- **Q7.6** Is policy SHO6 justified and consistent with national policy in its approach to protecting family housing?
- Q7.7 Are policies SHO7 and SHO8 justified, effective, and consistent with national policy?
- **Q7.8** Is policy SHO9 clear, justified and positively prepared? Will it be effective in delivering the accommodation needed for Gypsies, Travellers and Travelling Showpeople over the plan period? Including:
  - a. For soundness, should the policy set out the identified needs for additional pitches and/or plots over the plan period (the level of needs was considered under an earlier Matter)?
  - b. Are all the policy's criteria justified with regard to the Public Sector Equality Duty? Are any of them adequately covered by other policies in the plan?
- **Q7.9** Is policy SH10 justified and consistent with national policy in its approach to housing for people with specific needs? Including:
  - a. Should the policy expressly include housing for older people?
  - b. Does the policy provide appropriate support for proposals for housing for people with specific needs?
- Q7.10 In terms of this issue, are any main modifications necessary for soundness?

Qn. No.	Response		
Q7.1	This policy has been positively prepared as it identifies a supply of housing land that will meet the identified requirement, it is based on evidence in the SHLAA and is deliverable over the plan period. It is also consistent with NPPF para 60 as it aims to meet as much of the boroughs identified housing needs as is possible.		
Q.7.1a	The council believes that it is reasonably likely that the requirement of at least 10434 ne homes will be delivered over the plan period. The council have secured various funding streams to assist with delivering sites, they are also working with land owners to see if they can help progress sites. The council also has its own council home programme which has and will continue to deliver homes.		
	Table 5 (not Table 7) sets out the various sources of housing and the capacities and whe they are likely to be delivered. The sources of supply include	n	
	sites with planning permission and under construction 33%;		
	sites allocated without planning permission 44%;		
	• windfalls 20%;		
	additional floorspace in centres and Wednesbury Master Plan 3%.		
Q.7.1b	Although the Council are content that the site allocations are identified in Appendix B and that this is sound, they could equally be included as a chapter in the Plan and renamed Chapter 17 Sandwell Site Allocations – Strategic Site Policies and Non-Strateg Housing Allocations. This is a matter we are happy to leave to the inspector.	ic	
	The Council are also proposing to identify strategic sites based on number of homes and also sites / combination of sites that are considered to be of strategic importance to the regeneration of the borough and delivering the SLP.		
	Policy SDS1 (3) can be amended to include reference to Strategic Sites. It is proposed to have two sections in Chapter 17, a Strategic Sites Policies section at the start and a second section for Non-Strategic Housing Allocations.	O	
	Propose to have site specific policies for:		
	Sites of 500 dwellings or more:		
	SHO11 - Friar Park		
	SHO12 – Rattlechain		
	SHO13 – North Smethwick Canalside		
	SHO14 – Edwin Richards Quarry		
	Sites within West Bromwich Masterplan		
	SHO15 - Cultural Quarter		
	SHO16 - George Street Living		
	SHO17 - Queens Square		
	SHO18 - West Bromwich Central		

Qn. No.	Response		
	Sites within Smethwick Maste	erplan	
	SHO19 - Abberley Stre	eet	
	SHO20 - Cape Arm Cranford Street		
	SHO21 - Cranford Stre	eet / Heath Street / Canal	
	SHO22 - Grove Lane /	Cranford Street / London Street	
	SHO23 - Grove Street	/ MMUH / School	
	SHO24 - Molliett Stree	et Park	
	Mixed Use Development		
	SHO25 - Lion Farm		
Q.7.1c	No, the timeframes are set out to show indicative capacities over 5-year periods, to are not intended for phased delivery.  To provide clarity the table can be amended to show total capacities for each ty supply 2024-2041 and not split into timeframes.		
	Source of Supply	Type of Supply	Total Capacity 2024 - 2041
	Current Supply	Site under construction	566
		Sites with Planning Permission or Prior Approval	883
		Site with Other Commitments (as set out in 2024 SHLAA)	63
	Allocated	Occupied Employment Land	2198
		Other Non-Occupied Employment Land	3286
		Sites with Planning Permission	1262
		Sites under construction	322
	Total Identified Sites		8580
	Total Windfall Allowance	Small sites (<10 hoems / 0.25ha)(2030-2041)	1870
	Total Identified Sites and windfall allowance		10450
		West Bromwich	5

Qn. No.	Response		
	Additional floorspace in	Town Centres	70
	centres	District and Local Centres	95
	Total additional floorspace i	n centres	170
	Additional supply in Wednes	sbury Master Plan	105
	Total Supply		10,725
	Net completions		615
	Total Supply and net comple	etions	11,340
Q.7.1d	The use of discounts is a legacy approach from the Black Country Core Strategy and was also proposed to be used in the Black Country Plan and was applied to take account of non-implementation rates due to the difficulty of ground conditions and viability in the Black Country.  The WMCA Brownfield Land Study [WMCA 001] also reviewed the discount rates and		polied to take account of ions and viability in the he discount rates and
	found that the assumptions of trends.	of discounts of 5% and 10% were re	asonable given past
The Housing Topic Paper [SA/ED24] provides evidence for the 5% discoverable to an exercise was undertaken to assess the likely lapse rate of plant sites over the anticipated Black Country Plan period of 17 years (2022-3 homes or more entering the supply between 2001 and 2004 as planning (rather than allocations) were analysed. In Sandwell, of the 4,030 home permission on 76 sites during 2001-4, 3,886 (96%) had been completed It was concluded that 10% was too high a discount to apply to sites with permission in the existing supply, as most of them gained planning perrolate three years. It was decided that for subsequent SHLAA reports the applied to sites with planning permission and not yet under construction reduced to 5%.		of planning permission (2022-39). All sites of ten planning permissions to homes granted mpleted within 17 years. ites with planning ing permission within the orts the discount rate struction would be	
	•	ue to the viability issues and ground cil are happy to remove the discou	· · ·
Q.7.1e	NPPF which allows for windfa	of the housing land supply is in line valls where is evidence that they will stic having regard to historic windfa	provide a reliable source
	As Sandwell is an urbanised area it is difficult to identify all potential redevelopment proposals that may arise. Which is why an allowance has been made for windfall		•

Qn. No.	Response			
	development. Only sites of 10 homes or more are allocated in the plan, therefore sites of 9 homes or less are reflected in the windfall allowance.  The Housing Topic Paper [SA/ED24] shows the past delivery rates from windfall development. It shows the number of windfall completions and percentage of total annual completions. It demonstrates that over the last ten years there has been an average of 28% windfalls and since 2011 an average of 25% windfalls.			
	Year Completed	Total Housing Completions	No of Windfall Completions	%
	2011/2012*	599	153	26%
	2012/2013*	712	109	15%
	2013/2014*	536	120	22%
	2014/2015	961	134	14%
	2015/2016	561	124	22%
	2016/2017	901	181	20%
	2017/2018	676	146	22%
	2018/2019	794	99	12%
	2019/2020	501	58	12%
	2020/2021	654	150	23%
	2021/2022	661	237	36%
	2022/2023	340	172	51%
	2023/2024	647	445	69%
	Total	6696	1746	26%
	Annual average over 10 years	670	175	28%
	Total for 2029 – 204	41 (12 years)	2100	
	Therefore, the cou	ncil are confident that the supp	ly identified as a win	dfall allowance
	restrictive and may	O2, the Council recognises the limit the number of windfalls on the number of windfalls on the number of which are	oming forward and	<del>-</del>

Qn. No.	Response
Q.7.1f	The Council recognise that much of the detail in criterion 4 is covered by NPPF and SDM1 with regards to making best use of available land, not prejudicing neighbouring uses and reference to master plans. Therefore, these elements do not need to be repeated. However, the council still thinks it is valid to have a criterion regarding development of a site in a comprehensive manner so that the whole site can be delivered timely and effectively. Therefore, the Council propose a change of wording:
	The development of sites for housing should demonstrate be delivered through a comprehensive approach., making best use of available land and infrastructure and not prejudicing neighbouring uses. Incremental development of an allocated site will only be allowed where it would not prejudice the remaining parts of the site coming forward for development. the achievement of high-quality design across the wider site. Masterplans and other planning documents 159 will be produced, where appropriate, to provide detailed guidance on the development of allocations.
Q.7.1g	The new proposed strategic site policies will include necessary infrastructure requirements, however, for clarity it may be prudent to include reference to required contributions for infrastructure to support development within SHO1. The Council therefore propose the addition of a further criterion:
	5. All new developments should be supported by the necessary on and off-site infrastructure to serve its needs, mitigate its impacts on the environment and the local community, and ensure that it is sustainable and contributes to the proper planning of the wider area.

Qn. No.	Response	
Q.7.2	The use of windfalls as part of the housing land supply is in line with NPPF paragraph 72 which allows for windfalls where there is evidence that they will provide a reliable source of supply and should be realistic having regard to historic windfall delivery rates.	
Q.7.2a	With regards to SHO2, the Council recognises the fact that the policy may be too restrictive and may limit the number of windfalls coming forward and so the Council are proposing some amendments to SHO2, which are set out below:	
	<ol> <li>Proposals for residential development on sites not specifically allocated for residential use (windfall developments) will be permitted where the site is previously developed land and in accordance with other local plan policies.</li> </ol>	
	<ol> <li>Proposals for residential development on unallocated greenfield land will be resisted. Such sites will only be considered where:</li> </ol>	
	a. The site is not protected open space: or	

	b. The site is council owned land that is deemed surplus to requirements: or	
	c. The development of the site will bring an under used piece of land back into beneficial use and will not harm the environmental or ecological value of the site and the wider area, in accordance with other relevant policies in the SLP, or cause harm to the significance of heritage assets, including their setting.	
Q.7.2b	With the changes proposed to Policy SHO2 in Q7.2 A) the Council believes that the policy will be effective in delivering additional new homes.	
Q.7.2c	Yes, the Council agree that that the policy needs to be more supportive and flexible and has therefore proposed changes to Policy SHO2 as set out in Q7.2 A).	
Q.7.2d	No, it is not justified and therefore the Council has proposed changes to Policy SHO2 as set out in Q7.2 A).	
Q.7.2e	Yes, to provide clarity, reference to required contributions could be included in the policy. The Council therefore propose the following addition to Policy SHO2:  All new developments should be supported by the necessary on and offsite infrastructure to serve its needs, mitigate its impacts on the environment and the local community, and ensure that it is sustainable and contributes to the proper planning of the wider area.	

Qn. No.	Response
Q.7.3a	Yes, policy SHO3 is justified and consistent with national policy.
	The Density and Design Topic Paper (SA ED8) sets out the justification for setting minimum density requirements within policy SH03. The Topic Paper sets out the iterative process which has resulted in SH03 setting ambitious density requirements which will make effective use of land but remain achievable and broadly viable in the Sandwell context. Appendix 1 and 2 of the Topic Paper include an analysis of the density of residential areas in different parts of the borough and of a selection of major residential planning consents to illustrate that the SH03 density requirements are achievable and have been found viable in real-world development schemes.
	Paragraph 2 of SH03 requires that developments of ten homes or more should provide a range of house types and sizes that will meet the accommodation needs of both existing and future residents, in line with the most recently available information. This is consistent with NPPF paragraphs 60, 61 and 63 which seek to ensure that as much of an area's identified housing need as possible is met including with an appropriate mix of housing types for the local community. The Sandwell Housing Market Assessment Update (August 2024) (HOU 001) provides the most up-to-date information on housing needs. Requiring major residential schemes to provide a housing mix in line with the latest

Qn. No.	Response
	evidence not only ensures that needs of the local community are met, but also ensures that housing schemes best align with the demand of the market, which contributes to the financial viability and market attractiveness of major residential schemes.
	Specific reference to preventing a disproportionate number of large four plus bedroom homes from being delivered is consistent with the aims of the NPPF which states that development should make efficient use of land and the findings of the Sandwell Housing Market Assessment Update (HOU 001) which identifies that only around a quarter of new housing across all tenure types needs to be four bedrooms or more.
	The NPPF at paragraph 128 explains that planning policies should support development that makes efficient use of land taking into account the availability and capacity of infrastructure and services and the scope to promote sustainable travel modes that limit future car use. Table 6 of policy SH03 sets out the accessibility criteria used to inform density requirements, with those accessibility criteria reflective of the availability of services accessed via walking or public transport
Q.7.3b	The Table 6 density requirements in SH03 should remain expressed as minimum requirements. This reflects paragraph 129 of the NPPF which emphasises that it is especially important that planning policies and decision avoid homes being built at low densities where there is a shortage of land for meeting identified housing needs and advocates the use of minimum density standards. Paragraph 3 of policy SH03 notes that the minimum density standards may be relaxed where compliance would prejudice historic character and local distinctiveness. This approach is consistent with NPPF paragraph 130.

Qn. No.	Response
Q7.4	The SHMA [HOU 001] assessed the Borough's current and future housing needs over the plan period and established a need for affordable housing. SHO4 sets out when and how much affordable housing will be required and states that it should be provided on site but allows for commuted sums in exceptional circumstances. It details a range of percentages required based upon whether brownfield or greenfield and specific market value zone. This is based upon evidence from the Viability Study [VIAB 002] which demonstrated that viability varies across the borough.
Q7.4a	Yes, criterion 5 provides for provision of a lower percentage that does not undermine the developments viability by stating 'the maximum proportion of affordable housing will be required that does not undermine the developments viability (policy SID1)'  This is supported by SID1which states

Qn. No.	Response	
	'On sites where applying the relevant planning contributions, affordable housing or accessibility requirements set out in Policies SHO4 and SHO5 can be demonstrated to make the development unviable, the maximum proportion of such housing will be sought that will not undermine the viabi of the development, subject to achieving optimum tenure mix and securing other planning obligations necessary for the development to gain planning permission.'	
	However, for clarity and consistency some additional text could be added to criterion 2.	
	All developments of ten homes or more should provide a proportion of affordable housing on site where this is financially viable. Only in exceptional circumstances would a commuted sum be acceptable instead of on-site provision. Smaller sites, which could reasonably be expected to form part of a major development in the future, will also need to take this policy into account. The minimum proportion of affordable housing that should be provided, subject to financial viability, is	

Qn. No.	Response
Q7.5	Accessibility Standards
	Yes, NPPF paragraph 60 seeks that 'the needs of groups with specific housing requirements are addressed'.
	Paragraph 63 states that
	'the size, type and tenure of housing needed for different groups in the community should be assessed and reflected in planning policies. the size, type and tenure of housing needed for different groups in the community should be assessed and reflected in planning policies. These groups should includepeople with disabilities'
	Policy SHO5 seeks 100% of homes to meet M4(2). The Governments response to 'Raising accessibility standards for new homes' states that the Government proposes to mandate the current M4(2) requirement in Building Regulations as a minimum for all new homes, with M4(1) applying in exceptional circumstances. This will be subject to a further consultation on the technical details and will be implemented in due course through the Building Regulations.
	Although the requirements to meet Part M4(2) will be superseded by changes to residential Building Regulations they are not yet in place and so Policy SHO5 has the requirement until implemented.
	Custom and self-build housing
	NPPG states that

Qn. No.	Response
	'relevant authorities should consider how local planning policies may address identified requirements for self and custom housing building to ensure enough serviced plots with suitable permission come forward (for example, as a number of units required as part of certain allocated sites)' Paragraph: 025 Reference ID: 57-025-20210508
	and
	Relevant authorities must give suitable development permission to enough suitable serviced plots of land to meet the demand for self-build and custom housebuilding in their area. The level of demand is established by reference to the number of entries added to an authority's register during a base period. Paragraph: 023 Reference ID: 57-023-201760728
	NPPF paragraph 70 states
	'Small and medium sized sites can make an important contribution to meeting the housing requirement of an area, and are often built-out relatively quickly. To promote the development of a good mix of sites local planning authorities should: b) seek opportunities, through policies and decisions, to support small sites to come forward for community-led development for housing and self-build and custom-build housing;
	Although low, there is a demand for custom/ self-build homes, the demand for the base period of 31 October 2023 to 30 October 2024 was 11. Policy SHO5 seeks 5% of plots on developments of 100 homes or more to be made available for self / custom build homes which will support sites to come forward to meet self/ custom build homes need. However, the policy has flexibility as it allows for a lower percentage to be provided if demand for custom / self-build homes is lower.
Q7.5a	Yes, the requirements are considered to be generally achievable and viable, the costs of M4(2) requirements were costed and included in the Viability Study. It is expected that the requirements to meet Part M4(2) will be superseded by changes to Residential Building Regulations. The Government response to 'Raising accessibility standards for new homes' states that the Government proposes to mandate the current M4(2) requirement in Building Regulations as a minimum for all new homes. However, Part M4(2) is not yet incorporated into Building Regulations and so has been incorporated into Policy SHO5.
	There may be instances where site specific factors such as vulnerability to flooding, site topography, and other circumstances which may make a specific site less suitable for M4(2) therefore the Council proposes the following amendments
	National Accessibility Standards
	1. All new homes will be required to meet M4(2) (Category 2: Accessible and adaptable dwellings) requirement in Building Regulations except where site specific factors such as vulnerability to flooding, site

Qn. No.	Response
	topography, and other circumstances may make a specific site less suitable for M4(2).
Q7.5b	The 5% requirement is a legacy from the Black Country Plan and is considered a suitable vehicle in which to provide self / custom build plots. The policy also has flexibility as it allows for a lower percentage to be provided if demand for custom / self-build homes is lower.
Q7.5c	The Regulation 18 Plan originally has a requirement for 12 months, however following representation to the consultation this was amended to 6 months to reflect that it was important that plots should not be lefty empty to the detriment of neighbouring properties or the whole development. As the policy only applies to sites of 100 homes or more then the self-build plots could be on the market from the start of the development and be developed out at the end of the project.

Qn. No	Response
Q7.6	Policy SHO6 is both justified and consistent with the National Planning Policy Framework, particularly Paragraph 63, which highlights the importance of creating mixed and balanced communities. While the paragraph focuses on affordable housing, the broader principle applies to ensuring a range of housing types, including homes for families. SHO6 responds directly to local evidence from the Sandwell Housing Market Assessment, which shows a clear need for more family-sized homes, especially those with three and four bedrooms.
	Additionally, Sandwell's waiting list register demonstrates that 17.5% are waiting three-bedroom homes which is the third highest level of demand. The policy also reflects concerns about the limited availability of land for new housing and the ongoing loss of family homes through conversions into Houses of Multiple Occupation (HMOs).
	It sets a general expectation that existing family homes should be protected, but it also includes reasonable flexibility. For example, it allows exceptions where other local priorities apply, where regeneration is needed, or where a property is no longer suitable for family use. This balanced approach ensures that family housing is not lost unnecessarily, while still allowing for change when it is clearly justified.
	Overall, Policy SHO6 supports the delivery of sustainable, inclusive neighbourhoods and helps meet the housing needs of current and future residents.

Qn. No.	Response								
Q7.7	Policy SH07 is justified as data <sup>1</sup> suggests that grouping too many HMOs in one location could conflict with national policy and result in poor living environments.								
	NPF Ref section 8, para 96 states:								
	"policies and decision places"	"policies and decisions should aim to achieve healthy, inclusive and safe places"							
	acknowledged that an init need to be done to map th	SH07 is effective as the policy is deliverable over the plan period. It is acknowledged that an initial amount of work (approximately one week) would need to be done to map the existing number and location of HMO's before the policy could be applied to new ones.							
	SMBC has the mapping te	<del></del> -			-				
	_	This buffering data exercise has been undertaken for Sui Generis /A5 uses under the Hot Food Takeaway SPD and around schools.							
	SHO7 is consistent with national policy relating to safety and housing needs, 'including of those who rent homes' are referenced in 2023 NPPF paragraphs 63 and 96 (b), 8 (b)								
	_	ent homes' are r	eferenced ir	n 2023 N	IPPF paragraphs 63				
	_	rs largely silent	on planning						
	and 96 (b), 8 (b)  National guidance appea	rs largely silent ensing) and as a	on planning bove.  IO's and E	gissues Distanc	relating specificall				
	and 96 (b), 8 (b)  National guidance appear to HMO's (apart from Lice)  The tables below show the total within a set distance of a HMO of for example 17.9% of all ASB acceptance.	rs largely silent ensing) and as a  HM  Is and percentage of each compared to the total for ross Sondwell LA occurre	on planning bove.  IO's and Ending the offence type occur the entire Sandward within 0.1 miles of	gissues  Distance  of a HMO.	relating specificall				
	and 96 (b), 8 (b)  National guidance appear to HMO's (apart from Lice)  The tables below show the total within a set distance of a HMO of the example 17.9% of all ASB acceptance.	rs largely silent ensing) and as a  HM  Is and percentage of each compared to the total for ross Sondwell LA occurre	on planning bove.  IO's and Ending the offence type occur the entire Sandward within 0.1 miles of	gissues Distanc	relating specificall				
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	and 96 (b), 8 (b)  National guidance appea to HMO's (apart from Lice)  The tables below show the tota within a set distance of a HMO of for example 17.9% of all ASB accorded Crime ASB  Arson and Criminal Damage	HM  Is and percentage of each compared to the total for ross Sondwell LA occurre total for 5,915 841 454	on planning bove.  IO's and Enteresting the entire Sandwell Percenting Sandwell Percen	Distance  Oistance  Oistance  Of a HMO.  Of a HMO.  17.6%  17.9%  16.8%	e Buffers  The table below:				
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	and 96 (b), 8 (b)  National guidance appea to HMO's (apart from Lice)  The tables below show the tota within a set distance of a HMO of for example 17.9% of all ASB accorded Crime ASB  Arson and Criminal Damage	HM  Is and percentage of each compared to the total for ross Sondwell LA occurre  Limits buffer Total for 5,915 841 454 315	on planning bove.  IO's and Enteresting the entire Sandwell Percenting Sandwell Percen	Distance  Oistance  Oistance  Of a HMO.  Of a HMO.  17.6%  17.9%  16.8%	e Buffers  The table below: covered by distance of the total area co				
	and 96 (b), 8 (b)  National guidance appear to HMO's (apart from Lice)  The tables below show the total within a set distance of a HMO of For example 17.9% of all ASB occurred as a second crime ASB.  Arson and Criminal Damage.  Burglery.  Drug Offences.  Vehicle Crime	HM  Is and percentage of each compared to the total for ross Sondwell LA occurre  Limite buffer Total for 5,915 841 454 315 141 509	on planning bove.  IO's and Enterties and within 0.1 miles of 4,701 2,706 1,667 757 2,924	Distance  Oistance  Oistance  17.6%  17.9%  16.8%  18.9%	e Buffers  The table below: covered by distance of the total area co				
	and 96 (b), 8 (b)  National guidance appear to HMO's (apart from Lice)  The tables below show the total within a set distance of a HMO of For example 17.9% of all ASB occurred to the ASB Asson and Criminal Damage Burglery  Drug Offences Vehicle Crime	HM  Is and percentage of each compared to the total for ross Sondwell LA occurre  I mile buffer Total for 5,915 841 454 315 141 509	on planning bove.  IO's and Enterties and within 0.1 miles of 1,701 2,706 1,667 7,57 2,924	Distance  Oistance  Oistance  Of a HMO.  Intage  17.6%  18.6%  18.6%  17.4%	The table below: covered by distance of the total area co				
	and 96 (b), 8 (b)  National guidance appear to HMO's (apart from Lice)  The tables below show the total within a set distance of a HMO of for example 17.9% of all ASB accorded Crime  ASB.  Asson and Criminal Damage Burglery Drug Offences Vehicle Crime  1792 0.2  Total Recorded Crime	HM  Is and percentage of each compared to the total for ross Sondwell LA occurre  I mile buffer Total for 5,915 841 454 315 141 509	on planning bove.  IO's and Enteresting and within 0.1 miles of 1,757 2,924	Distance  Oistance  Oistance  Oistance  Oistance  Oistance  17.6%  17.6%  18.9%  18.6%  17.4%  entage  48.1%	The table below: covered by distance of the total area co  Buffer / Area Co 0.1 mile 8.1 sq m 0.25 mile 12.1 sq 1				
	and 96 (b), 8 (b)  National guidance appear to HMO's (apart from Lice)  The tables below show the total within a set distance of a HMO of For example 17.9% of all ASB occurred to the ASB Asson and Criminal Damage Burglery  Drug Offences Vehicle Crime	HM  Is and percentage of each compared to the total for ross Sondwell LA occurre  I mile buffer Total for 5,915 841 454 315 141 509	on planning bove.  IO's and Enterties and within 0.1 miles of 1,701 2,706 1,667 7,57 2,924	Distance  Oistance  Oistance  Of a HMO.  Intage  17.6%  18.6%  18.6%  17.4%	The table below: covered by distance of the total area co  Buffer / Area Co 0.1 mile 3.1 sq m				
	and 96 (b), 8 (b)  National guidance appear to HMO's (apart from Lice)  The tables below show the total within a set distance of a HMO of for example 17.9% of all ASB accorded Crime  ASB  Arson and Criminal Damage  Burglary  Drug Offences  Vehicle Crime  Type  0.2  Total Recorded Crime  ASB  Arson and Criminal Damage  Burglary  Drug Offences  Vehicle Crime  ASB  Arson and Criminal Damage  Burglary	HM  Is and percentage of each compared to the total for ross Sondwell LA occurre  Limite buffer Total for 5,915 841 454 315 141 509  15 mile buffer Total for 16,190 2,361 1,202 803	on planning bove.  IO's and Ender type occur the entire Sandwell Perce 33,677 4,701 2,706 1,667 757 2,924  Sandwell Perce 33,677 4,701 2,706 1,667	Distance  Oistance  Oistance  17.6%  17.6%  18.9%  18.6%  17.4%  entage  48.1%  50.2%  44.4%  48.2%	The table below: covered by distance of the total area co  Buffer / Area Co 0.1 mile 8.1 sq m 0.25 mile 12.1 sq 1				
	and 96 (b), 8 (b)  National guidance appear to HMO's (apart from Lice)  The tables below show the total within a set distance of a HMO of for example 17.9% of all ASB accorded Crime  ASB  Arson and Criminal Damage  Burglery  Drug Offences  Vehicle Crime  Type  O.2  Total Recorded Crime  ASB  Arson and Criminal Damage  Upper  O.2  Total Recorded Crime  ASB  Arson and Criminal Damage	HM  Is and percentage of each compared to the total for ross Sondwell LA occurre t mile buffer Total for 5,915 841 454 315 141 509  25 mile buffer Total for 16,190 2,361 1,202	on planning bove.  IO's and Ender type occur the entire Sandwell Percentile 1,667 2,706 1,667 2,724  Sandwell Percentile 1,707 2,706 1,701 2,706 1,701 2,706 1,701 2,706	Distance  Oistance  Oistance  17.6%  17.9%  18.6%  17.4%  entage  48.1%  50.2%  44.4%	The table below: covered by distance of the total area co  Buffer / Area Co 0.1 mile 8.1 sq m 0.25 mile 12.1 sq 1				

<sup>1</sup> In 2022, data was provided from WM Police regarding criminal activities within 0.1 mile and 2.5 miles of HMOs within Sandwell's borough boundary (October 2020 to 30th September 2021). This data indicates that there is an increase in all aspects of criminal activity in areas where HMOs are located. For example, the total recorded crime (October 2020 to September 2021) Appendix A, shows that the total crime recorded within a 0.1 mile radius was 17.6% and within a 0.25 mile radius this increased to 48.1%.

#### Qn. No. Response National crime statistics indicate that within the West Midlands region there is 6.92% total for crime recorded. Therefore, this indicates that there is a significant increase of crime recorded in areas where HMOs are located (namely 17.6%, 0.1-mile radius and 48.1%, 0.25-mile radius). This information is taken from the Office for National Statistics (ONS) Criminal Statistics for England and Wales (Oct 2021 – December 2021) https://www.ons.gov.uk/peoplepopulationandcommunity/crimeandjustic e/datasets/policeforceareadatatables West Midlands Police also provide comments to all HMO planning proposals. On reviewing the 2024 planning applications for large HMOs, the common concerns were as follows: Transient nature of HMO occupants can lead to lack of community cohesion; Communal areas can create security issues and conflicts amongst residents, for larger HMOs, in particular if double rooms and couples; HMO traditionally tend to increase the demand of local resources, namely police, social services (based in index of deprivation and office of national statistics); They refer in some of their responses (e.g. DC/24/69922 and DC/24/69954) to 2023 crime analysis within 0.25mile buffer of HMOs and compared with Sandwell borough wide. The statistics also exceeds the national average. They often refer to the number of HMO already within the area; They refer to 'Impact Areas' where high crime and high police demand is recorded. They reference the National Planning Framework in relation to creating safe and accessible environment where crime and disorder do not undermine quality of life or social cohesion. Policy SHO8 - Education Facilities is justified as it seeks to accommodate and direct forecast increased demand for education capacity to sustainable locations. It is effective as it acknowledges there may be viability issues with developer contributions but will secure the maximum commensurate with policy requirements and explore options to ensure adequate capacity is provided. It protects existing capacity and supports enhancements to these facilities. This is consistent with national policy (2023 NPPF, paragraphs 99 a and b,100.)

Qn. No.	Response	Response					
Q7.8	It is positively prepared and consistent with national policy as it seeks to meet the identified as far as possible and the policy includes a criteria-based policy to support appropriate sites coming forward.						
appropriate sites coming forward.  The BC Gypsy and Traveller Accommodation Associated assessment of accommodation needs here Consultancy using an established methodology complies with policy and legislation and uses a review of secondary information including House Count to determine trends in the population of telephone interviews with key stakeholders provaccommodation needs of Gypsies, Travellers, a extensive face to face and telephone surveys conaccommodation and service needs.  The policy isn't clear on the need figures for the and Travelling Showpeople and this can be mad Q7.8 a).				been production of denotion of denotion of denotion of denoting the denotion of denoting the denotion of denoting the denotion of denoting denoting denotion of denoting	ced by RR ulted on w ata source ities Trave ellers; onli ta regardi wpeople; issues rel vpsy and T	R hich es including eller Caravan ne and ng and ated to	
Q7.8a	Yes, the policy should set out identified needs for additional pitches and / or plots over the plan period. The Council proposes to update table 9 and include within the policy:  Proposed amendments:  2. Table 9 sets out the need for New Gypsy and Traveller permanent pitches and Travelling Showpeople plots will be provided to meet identified needs						
	-	up to 2031 as set out in Table 9, in accordance with the Black Country Gypsy and Traveller Accommodation Assessment (GTAA) 2022.					
	Table 9: Need and Supply of Gypsy and Traveller Permanent Pitches and Travelling Showpeople						
	Type of Supply	Proposed Supply (Allocations)	Need to 2031	Need 2031 -2041	Total Need	Shortfall	
	Gypsy and Travellers (Pitches)	10	12	6	18	8	
	Travelling Showpeople (Plots)	0	24	8	32	32	
Q7.8b	The policy's criteria are justified with regard to the Public Sector Equality Duty. Policy HOU4 addresses the accommodation needs of Gypsies, Travellers and Travelling Showpeople in a manner consistent with the Public Sector Equality Duty by requiring new sites to provide safe, healthy and decent living conditions, equitable access to essential services, opportunities for integration with neighbouring communities, and adequate space and utilities to support family life and cultural practices.						

#### Qn. No. Response

While these matters are also reflected in general housing and infrastructure policies, their explicit inclusion within HOU4 ensures that the particular needs of these groups are directly recognised and safeguarded, thereby advancing equality of opportunity and fostering good relations in line with statutory duties.

- Criteria (a), (b), (d), (e), (g) ensure that sites are safe, healthy, serviced and sustainable, preventing indirect discrimination by guaranteeing that Traveller sites are held to standards comparable to conventional settled housing.
- Criteria (c) to facilitate integration with neighbouring communities this aims to foster good relations and guard against segregation and promoted mutual understanding.
- Criteria (f) biodiversity net gain applies equally to all residential developments.

The council considers that this policy doesn't treat Gypsy / Traveller communities less favourably than settled communities. It has also considered the specific needs of Gypsies and Travellers and Travelling Showpeople as referenced in criteria (d).

There is some overlap - such as:

- **Criterion b** directly refers to Policy HOU2, which sets out the standards for access to residential services.
- Health, safety, privacy, amenity (criterion a) overlaps with general housing quality policies (such as HOU1 on housing allocations and HOU3 on housing standards), but the reference in HOU4 is important because it tailors these expectations to Gypsy and Traveller sites.
- Integration (criterion c) resonates with wider spatial and design policies that promote inclusive development and avoid segregation, but its inclusion here highlights the equality implications for Gypsy and Traveller accommodation specifically.
- On-site services (criterion e) are covered in general infrastructure policies, but again, the specific mention ensures they are not overlooked for Traveller sites.

There may be duplication with regards to criteria (f) as this is covered in SNE2 criteria 1 which states

All development proposals in Sandwell shall deliver a minimum 10% net gain in biodiversity value when measured against baseline site information.

Therefore, a modification is proposed to delete wording as follows:

f. a minimum 10% biodiversity net gain is demonstrated in accordance with Policy SNE2;

Criteria g) refers to Policy SCC5 - the site should not be at risk of flooding and proposals must not increase flood risk for others, in accordance with Policy SCC5. This could be considered to be a repetition and could be deleted.

Qn. No.	Response
Q7.9	Yes, NPPF paragraph 60 seeks that
	'the needs of groups with specific housing requirements are addressed'.
	NPPG states that plan making authorities should assess the need for housing of different groups and reflect this in planning policies [Paragraph: 001 Reference ID: 67-001-20190722], also, plan making authorities should set clear policies to address the housing needs of groups with particular needs such as older and disabled people.
	It continues that the policies can set out how the plan making authority will consider proposals for the different types of housing that these groups are likely to require.
	The SHMA [HOU 001] considers the specific profiles of the specific groups of population and provided information on the future needs for different groups.
	Policy SHO10 is a specific policy that refers to several groups that may have specific needs and sets out criteria against which proposals will be considered.
Q7.9a	For clarity it may be helpful to include a specific reference to housing for older people, also reference to meeting identified needs and the accessibility requirement of Policy SHO5, therefore the Council propose the following changes to Policy SHO10:
	<ol> <li>Proposals for specific forms of housing including children's homes, care homes, nursing homes, extra care facilities. housing for older people, or any other identified need, will be considered in relation to the following criteria:</li> </ol>
	a. the type of specialist accommodation proposed meets identified needs:
	b. compatibility with adjacent uses;
	c. the suitability of the site and building;
	d the potential for undue noise and general disturbance to surrounding residents;
	e. the character and quality of the resulting environment;
	f. the impact on parking provision and highway safety;
	g. accessibility by a choice of means of transport; and
	h. proximity to facilities.
	i. the proposal meets the accessibility requirements set out in Policy SHO5
	2. Supporting information will be required
Q7.9b	NPPG states that plan making authorities should set clear policies to address the housing needs of groups with particular needs such as older and disabled

Qn. No.	Response
	people. The policies can set out how the plan making authority will consider proposals for the different types of housing that these groups are likely to require. Policy SHO10 sets out criteria for housing for people with specific needs.  Policy SHO5 has a requirement for accessible housing, to make it clearer that this also relates to Policy SHO10, additional wording is proposed as set out in Q7.9 a).

Qn. No.	Response			
Q7.10	Policy SDS1 (3) can be amended to include reference to Strategic Sites –			
	Appendices B and C Chapter 17 and 18 show how the housing and employment land ambitions for Sandwell will be met. They include Strategic Site Policies for housing and employment and mixed use and non-strategic allocations. Those development needs that cannot be accommodated within the borough will be exported to sustainable locations in neighbouring local authority areas, following consultation.			
	The title of <b>Appendix B and C</b> could be amended as follows:			
	Appendix B Chapter 17 – Strategic and non-strategic housing allocations			
	Appendix C Chapter 18 – Strategic and non-strategic employment allocations.			
	Policy SHO1 – Table 5			
	Amend table to show total capacities for each type of supply 2024-2041 and not split into timeframes, see proposal in Q7.1 (c)			
	Policy SHO1 criterion 4 – amend as follows:			
	The development of sites for housing should demonstrate be delivered through a comprehensive approach., making best use of available land and infrastructure and not prejudicing neighbouring uses. Incremental development of an allocated site will only be allowed where it would not prejudice the remaining parts of the site coming forward for development. the achievement of high-quality design across the wider site. Masterplans and other planning documents 159 will be produced, where appropriate, to provide detailed guidance on the development of allocations.			
	Policy SHO1 – addition of new criterion:			

#### Qn. No. Response

5. All new developments should be supported by the necessary on and off-site infrastructure to serve its needs, mitigate its impacts on the environment and the local community, and ensure that it is sustainable and contributes to the proper planning of the wider area.

#### Policy SHO2 – amend as follows:

- Proposals for residential development on sites not specifically allocated for residential use (windfall developments) will be permitted where the site is previously developed land and in accordance with other local plan policies.
- 2. Proposals for residential development on unallocated greenfield land will be resisted. Such sites will only be considered where:
  - a. The site is not protected open space: or
  - b. The site is council owned land that is deemed surplus to requirements:
  - c. The development of the site will bring an under used piece of land back into beneficial use and will not harm the environmental or ecological value of the site and the wider area, in accordance with other relevant policies in the SLP, or cause harm to the significance of heritage assets, including their setting.

#### Policy SHO2 – add additional criterion 3.

3. All new developments should be supported by the necessary on and offsite infrastructure to serve its needs, mitigate its impacts on the environment and the local community, and ensure that it is sustainable and contributes to the proper planning of the wider area.

#### Policy SHO4 - amend as follows:

.... Smaller sites, which could reasonably be expected to form part of a major development in the future, will also need to take this policy into account. The minimum proportion of affordable housing that should be provided, **subject to financial viability**, is.....

#### Policy SHO5 - amend as follows:

1. All new homes will be required to meet M4(2) (Category 2: Accessible and adaptable dwellings) requirement in Building Regulations except where site specific factors such as vulnerability to flooding, site topography, and other circumstances may make a specific site less suitable for M4(2).

# Qn. No. Response Policy SHO9 - amend as follows: 2. Table 9 sets out the need for New Gypsy and Traveller permanent pitches and Travelling Showpeople plots will be provided to meet identified needs up to 2031 as set out in Table 9, in accordance with the Black Country

Table 9: <u>Supply of Gypsy and Traveller Permanent Pitches up to 2031 Need</u>
and Supply of Gypsy and Traveller and Travelling Showpeople Permanent
Pitches

Gypsy and Traveller Accommodation Assessment (GTAA) 2022.

Type of Supply	Proposed Supply (Allocations)	Need to 2031	Need 2031 - 2041	Total Need	Shortfall
Gypsy and Travellers (Pitches)	10	12	<u>6</u>	<u>18</u>	8
Travelling Showpeople (Plots)	<u>o</u>	24	8	<u>32</u>	32

4. Proposals for permanent Gypsy and Traveller pitches and Travelling Showpeople plots will be assessed against the following criteria:

...

e. the site should be served or be capable of being served by adequate on-site services for water supply, power, drainage, sewage and waste disposal (storage and collection);

f. a minimum 10% biodiversity net gain is demonstrated in accordance with Policy SNE2; and

g. the site should not be at risk of flooding and proposals must not increase flood risk for others, in accordance with Policy SCC5.

#### Policy SHO10 - amend the policy as follows:

- Proposals for specific forms of housing including children's homes, care homes, nursing homes, extra care facilities. <u>housing for older people</u>, or any other identified need, will be considered in relation to the following criteria:
  - a. the type of specialist accommodation proposed meets identified needs:

Qn. No.	Response
	b. compatibility with adjacent uses;
	h. proximity to facilities.
	i. the proposal meets the accessibility requirements set out in Policy SHO5
	2. Supporting information will be required